Financing work-based learning – lessons learned from apprenticeship

Regional Cooperation Council (RCC)
Employment and Social Affairs Platform

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Work-based learning is...

Learning by doing real work

- through production of real goods and services
- whether work is paid or unpaid
- may or may not be combined with school-based learning (classroom or workshop)
- But it usually is

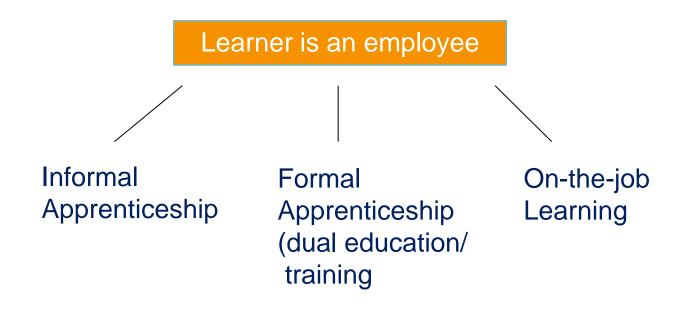
■ Borderline cases:

- WBL simulation
- Job shadowing

Classroom-based learning that takes place in an enterprise is <u>not</u> work-based learning!

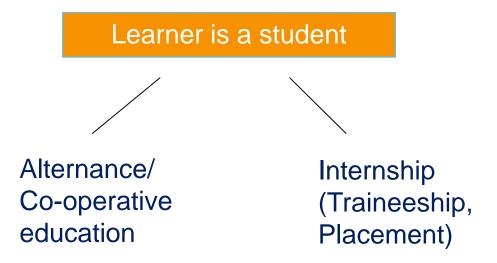


Types of work-based learning (I)





Types of work-based learning (II)





Critical success factors

- Place of work-based learning in the VET system
- Governance structures (roles and responsibilities of key players)
- Training content and learning outcomes
- Cooperation among learning venues
- Participation of and support to companies

- Requirements and support to teachers and in-company trainers
- Financing and cost-sharing mechanisms
- Quality assurance
- Working and learning conditions of learners
- Responsiveness to the labour market

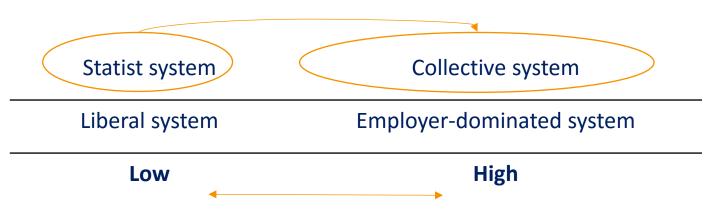


Source: CEDEFOP

The challenge

Public commitment to VET

High



Involvement of companies in VET

Source: Busemeyer, Trampusch



What does financing refer to?

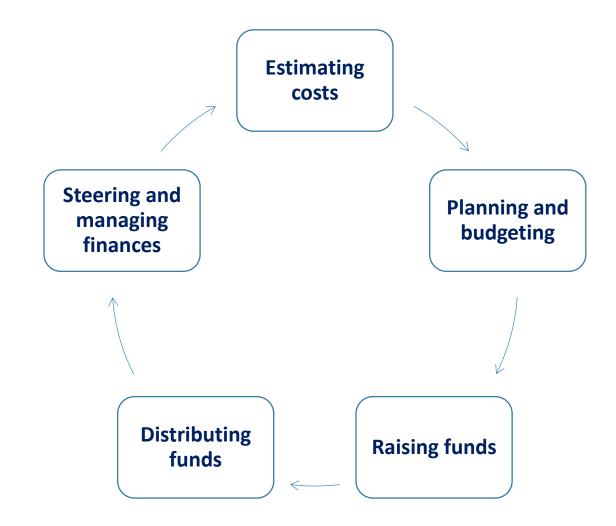
Direct costs: e.g. wages, training equipment, school fees Foregone income: e.g. Tax reductions, training wages Who pays for what How funds are raised and distributed Benefits in relation to costs How financing of work-based learning is managed and steered

Well designed financing

- ✓ Increased access and participation
- ✓ Helps resources to go further
- ✓ Fairer cost sharing: Employers, individuals, governments
- ✓ Better quality programmes
- ✓ Better steering and management of theVET system as a whole



The financing process





Financing: The ideal and reality

| The ideal model | Reality |
|--|--|
| Government meets all school-based costs | Employers and learners also contribute to school-based costs |
| Employers meet all company-based costs | Governments subsidies employers' training costs |
| Learners' wages reflect their productivity over time | Learners' wages are higher than their productivity or Unpaid trainees deliver productivity that exceeds company training costs |
| Learners' wages plus company training costs are equal to or less than their productivity | Learners' wages plus company training costs exceed their productivity |



Costs **VET Programme** Work-based learning School-based learning component* component In-company trainer • Teachers, instructors Professional Professional development of indevelopment of teachers company trainer Facilities, training · Facilities, equipment, Costs related to the equipment, tools tools **VET System:** Learning material Maintenance Occupational and Learner's Learning material educational standards wage/allowance Learner's insurance Inspection, supervision • Learner's insurance • Learner's transport Assessment Learner's transport Counselling and guidance Research Administration



*In some countries, the work-based learning component is complemented by additional training in inter-company training centres.

Managing and steering costs

Government costs

- Paying staff who help steer and manage programmes
- Staffing committees, working groups, governing bodies

Social partner costs

- Staffing committees, working groups, governing bodies
- Promoting workbased learning
- Quality
 assurance e.g.
 screening firms
- Assessment

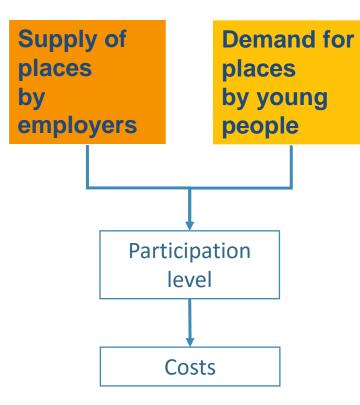
Other costs

- Innovation
- Development
- Evaluation



Supply, demand and costs

- Business prospects
- Current and future demand for skills
- Availability of skilled labour
- Capacity to train
- Quality and qualifications of applicants
- On-the job training time
- Apprentices or trainees wages or allowances
- Sense of social responsibility
- Changes in policy



- The size of age cohorts
- Levels of educational attainment
- School completion rates
- Migration patterns
- Cultural attitudes
- The attractiveness of programmes and their quality
- The availability of other pathways
- The attractiveness of other pathways



Balancing costs and benefits

Gross Costs

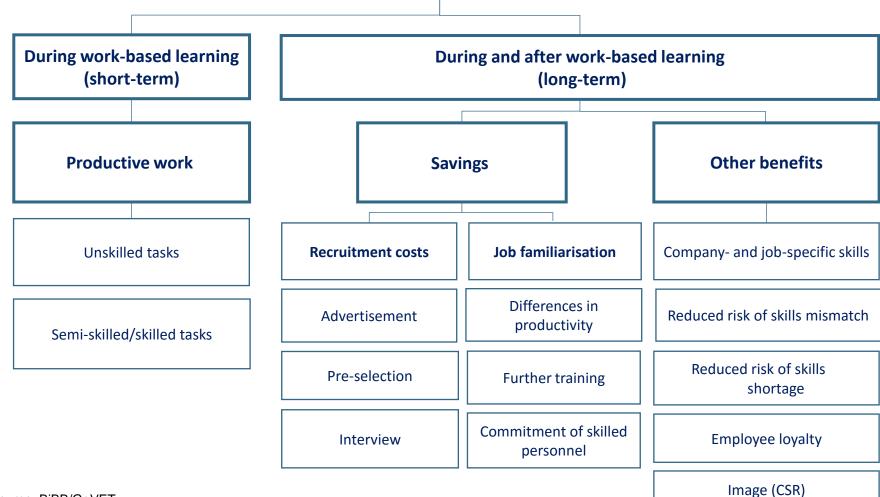
Learners'
productive
work
(short-term
benefit)

Net Costs



Employer benefits in Germany's dual system







Source: BiBB/GoVET

What influences the cost-benefit ratio?

Occupation or industry

• Car repair: high cost

Retailing: low cost

Company size

Economies of scale in large companies

Duration of work-based learning

 With longer training companies may recover more of their training costs

Training wages

 Benefits are harder to realise if training wages are too high, and easier if wages and allowances are low.

Incentives

Government subsidies and grants can reduce costs and raise benefits



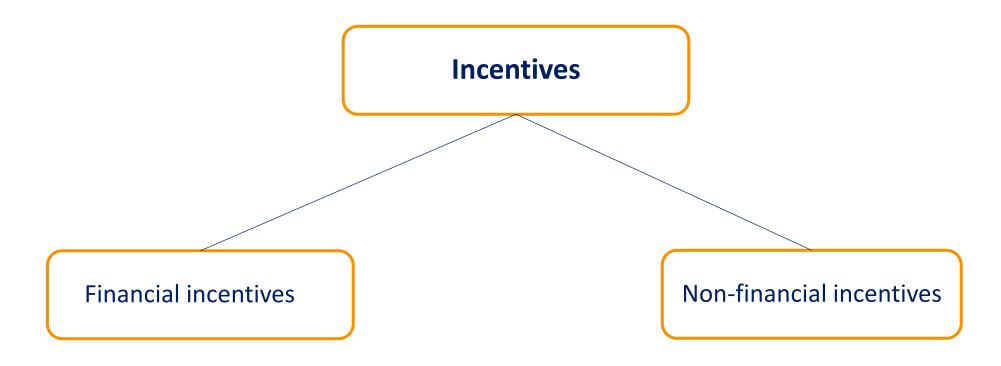
Costs and benefits: two cases

| Costs and benefits per apprentice per training year | Germany 2012-13 | Switzerland 2009 |
|---|------------------------|------------------|
| Costs | €17,933 | €26,179 |
| Benefits | €12,535 | €28,496 |
| Net costs | €5,398 | - €2,316 |



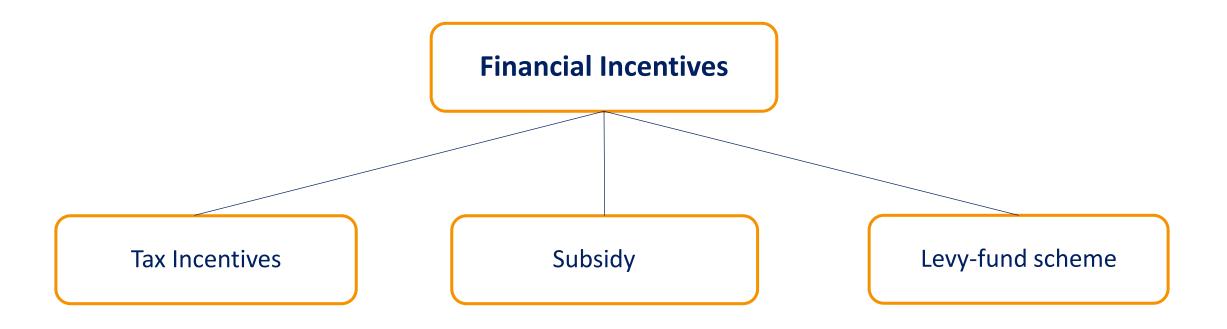
Source: Muehlemann 2016

Improving the cost-benefit ratio for employers





Financial incentives





Financial incentives

Universal incentives

Targeted incentives

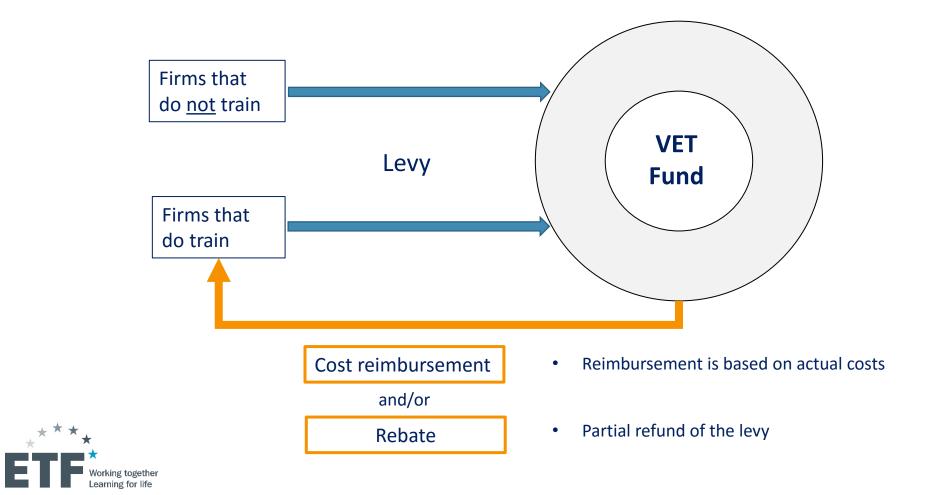


Financial incentives: Levy-fund schemes

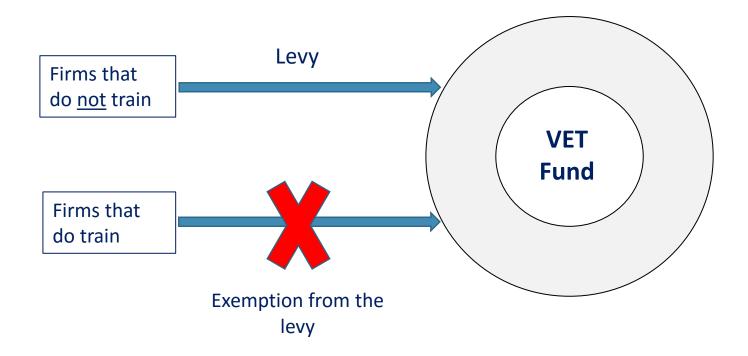
- Try to address the free loader problem:
 - Firms that do not train poaching from firms that do train
- And so try to:
 - Counter a tendency to under-invest in training and
 - Create greater equity between firms



Cost reimbursement & levy rebate



Exemption from the levy





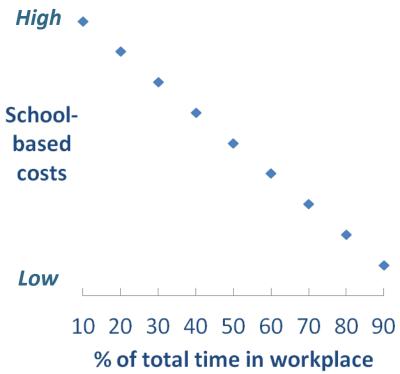
Non - financial incentives

- Optimise the design of work-based learning schemes
- Improve training capacities within companies (incompany trainers, training material)
- Support cooperation of companies
- Help with managerial and administrative tasks
- Preferential treatment in the award of public contracts



School-based costs will be higher if...

...little time is spent in the workplace



...schools rather than workplaces

- select firms
- find placements
- visit firms for quality checks
- assess the work-based learning



Back up: work-based learning



Why does it matter?

Good for Learners

- Improved employability
- Faster school-to-work transition
- Personal and professional development
- Better access to jobs

Good for Employers

- Higher productivity
- Technical and jobspecific skills
- Efficient recruitment
- Social engagement

Good for Society

- More relevant skills
- Economic development
- Employment of less advantaged groups
- Strong links between VET and business

